

Draft Infrastructure Plan, Regulation 123 list and Section 106 policy

December 2016

# 1. Introduction

1.1 The National Planning Policy Framework requires local planning authorities to work with other authorities and providers to assess the quality and capacity of existing infrastructure and to set strategic policies regarding the delivery of new infrastructure. In doing so the local planning authority is required to plan positively for the development of the following types of infrastructure: transport, telecommunications, waste, management, water supply, wastewater, flood risk and coastal change management, provision of minerals and energy (including heat), health, security, community and cultural infrastructure.

# 2. Planning for Infrastructure in Mid Devon

- 2.1 At the current time Mid Devon is currently in the process of preparing a new Local Plan for the district, which will cover the period 2013-33. The purpose of this document is to identify what further infrastructure requirements are required over the 20 year period of the plan. The document sets out what infrastructure improvements will be needed to support the additional development set out in the plan, the timescale for when these will be needed, and who will provide them. It also sets out the level of resources needed to deliver the improvements, and how much will be sought from development. Ensuring development is supported by adequate infrastructure is fundamental to delivering the vision as set out in the new Local Plan.
- 2.2 The plan has been prepared by consulting key infrastructure providers across the district and the wider area. Preparation of this document is an iterative process involving ongoing discussions with a number of infrastructure providers.
- 2.3 This document reflects the development strategy in the proposed submission Local Plan, but will need to be kept updated both as the plan goes through various stages of development after that, and after the Local Plan has been adopted to reflect changing resources, priorities and information.

# 3. Priority of infrastructure

- 3.1 A key element of infrastructure planning is ensuring that the importance of various infrastructure schemes is clear. This enables decision makers to prioritise resources and funding towards those schemes that create the greatest benefit for the area, and unlock development in the most appropriate manner. It is important to note that these priorities relate to the delivery of built development and the Local plan objectives, rather than the over-arching objectives of the local authorities or organisations named as delivery partners.
- 3.2 The following infrastructure priority criteria have been used:

# (1) Critical:

Infrastructure required to deliver the strategic vision and objectives of the Local Plan. Critical requirements contribute to delivering the wider strategic aims of the Plan, and may also mitigate the impacts of development schemes. The plan may fail without the delivery of this infrastructure.

## (2) Important:

Infrastructure required to deliver specific schemes and provide services and facilities to meet the needs of new residents. The delivery of an allocated site may fail without the delivery of this infrastructure.

#### (3) Desirable:

Infrastructure required that would enhance the effectiveness, efficiency and quality of infrastructure or services, creating a better place to live and work.

# **Local Priority**

Identified as desirable or beneficial to the local community through Parish and Town Council consultation.

# 4. Status of this infrastructure plan, Regulation 123 list and Section 106 Policy.

4.1 As with all infrastructure plans, this document represents a 'snapshot' of an everchanging and constantly evolving situation. This infrastructure plan and associated regulation 123 list (Annex A) and Section 106 Policy (Annex B) are in a draft format at present and open to consultation. It is possible and indeed quite likely, that as further assessment is undertaken, the costs, timescales and the priority of the items listed below may change. In future, some items may be considered not required, whilst some new items may be added to subsequent versions of the infrastructure plan. The Infrastructure Plan should therefore be considered a "living document" subject to regular reassessment.

# Mid Devon Infrastructure Plan (2013-33)

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
Strategic provision	Improvements to M5 J27 and A361 Sampford Peverell	Transport	(2) Important	2022/23	£10.5 m	£0	£10.5m	£TBC	Growth Fund / developer contributions /CIL
Strategic provision	Community transport	Transport	(3) Desirable	Throughout plan	£8.8m	£0	£8.8m	TBC	DCC. Developer contributions / CIL / bus operator.
District wide	Upgrades to or new waste water treatment facilities. Adequate capacity to accommodate growth to 2020 in terms of sewage treatment and potable water (though some localised improvements subject to discussions with developers on specific sites). Post 2020 capacity to be reviewed in subsequent South West Water Business Plans.	Water	(1) Critical	2022-27	Unknown	Unknown	Unknown	Unknown	Expected to be funded by SWW and developer contributions.
District	Public open space/green		(2)	Throughout	TBC			£0	MDDC. Funded by
wide	infrastructure		Important	plan					developer contributions.
District wide	New recycling centre (replacement for Ashley)	Waste	(2) Important	ТВС	£3.5m	£0	£3.5m	£3.5m	DCC. Funded through developer contributions and DCC funding.

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
District wide	Criminal Justice Centre	Emergency services	(3) Desirable	TBC	£1.05m	£0	£1.05m	£1.05m	Police. Funded by police / developer contributions / CIL.
District wide	Special educational need (provision located in Cullompton	Education	Desirable		£2.4m + 1ha land	£0	£2.8m		Funding from CIL and s.106
Tiverton	Tiverton Eastern Urban Extension Access on to A361 including new junction and highway link from this to Blundell's Road	Transport	(1) Critical	2016-21	£ £19m	£9.2m (from LEP and s106)	£9.8m	£0	DCC. Funded by developers and Local Transport Board funding (LEP)
Tiverton	Public realm improvements/traffic calming to Blundell's Road	Transport	(1) Critical	2016-21	£2m	£434k (from Waddeton Park app) + £921k (subject to s106 from Chettiscombe)	£645k	£0	DCC/Developers. To be funded by developer contributions.
Tiverton	Works to increase roundabout capacity	Transport	(1) Critical	2016-21	£0.55m	£119k (from Waddeton Park app) + £253k (subject to s106 from Chettiscombe)	£178k	f0	DCC/Developers. To be funded by developer contributions.

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
Tiverton	Enhanced public transport to serve development; new / enhanced pedestrian / cycle facilities to serve development	Transport	(1) Critical	In phase with development	£2.4m	£400k (from Waddeton Park app) + £852k (from Chettiscombe subject to s106)	£1.148m	£0	DCC. To be funded by developer contributions/bus operator.
Tiverton	New 420 place primary school at EUE including early years provision.	Education	(1) Critical	2016-21	£7m + 1.9ha land	£1.1m +0.24ha land contribution (from Waddeton Park app) £2.3m + 0.5ha land contribution to be secured from Chettiscombe application	£3.6m + land equivalent to 1.35 ha	TBC	DCC. Funded by developer contributions from EUE and CIL from wider development in Tiverton

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated	Secured Funds	Funding Gap	CIL Eligible	Delivery Partners and possible sources of funding
, area			rionty	Filasilig	Cost		Сар	Funding Gap	possible sources of fulfulling
Tiverton	Secondary school expansion to accommodate the needs arising from development in Tiverton and within Tiverton High School's designated area	Education	(1) Critical	2016-21 onwards	£5.5m	£675k (from Waddeton Park app) +£1.4m contribution to be secured from Chettiscombe application	£3.425m	TBC	DCC. Developer contributions from EUE plus CIL from other developments TCAT and Arts Council are potential partners if community theatre delivered to also serve the school and deliver sufficient places
Tiverton	Energy from waste plant with the potential for a district heat network.	Waste	(3) Desirable	2016-21 onwards	£30m	£0	£30m	£0	Private sector waste management company.
Tiverton	Expansion of Fire Service capacity to support growth of the town. Includes cost of response vehicle, small fire engine and garaging construction and 5 year leasing period.	Emergency services	(2) Important	2022-27	c. £0.38m	£0	£0.38m	£0.38m	DSFS. To be funded through CIL / developer contributions.
Tiverton	GP surgery	Health facilities	(2) Important	TBC	c. £3.2m	£0	£3.2m	£3.2m	NHS funded via local GP partnerships (Clinical Commissioning Groups) and CIL.

Settlement	Infrastructure Item	Туре	Strategic	Delivery	Total	Secured Funds	Funding	CIL	Delivery Partners and
/ area			Priority	Phasing	Estimated Cost		Gap	Eligible Funding Gap	possible sources of funding
Tiverton	Flood defence measures on the Rivers Lowman (Alms Houses), Exe (Hospital and adjacent industrial site) and Cottey Brook	Flooding	(2) Important	2016-2021	Unknown	Unknown (bid of £1.2m submitted)	Unknown	Unknown	EA. Central Government grant money (Flood Defence Grant in Aid).
Tiverton	Community hall/provision	Community facilities	(3) Desirable	TBC	c. £0.55m	£0	£0.55m	£0.55m	MDDC. Funded by CIL / voluntary sector grant.
Tiverton	Development of Tiverton Youth and Community Centre as a youth hub	Community facilities	(3) Desirable	TBC	TBC	TBC	TBC	ТВС	DCC. Funded by developer contributions / DCC.
Tiverton	Children's centre facilities	Community facilities	(3) Desirable	TBC	TBC	TBC	ТВС	TBC	DCC. Funded by developer contributions / DCC.
Tiverton	Enhancement of library facilities	Libraries	(3) Desirable	2016-21	£35,000	0	£35,000	0	DCC. Funded by developer contributions / DCC.
Tiverton	Extra Care provision of 50 units	Health facilities	(3) Desirable	ТВС	c.£7m	£0	£7m	£7m	DCC / Private sector provider. Funded through developer contributions / private sector.
Tiverton	Community theatre, located on school site	Community facilities	(3) Desirable	TBC	ТВС	TBC	ТВС	TBC	DCC / private/third sector provider. Funded through CIL / external funding sources.

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
Cullompton	Improvements to J28 of the M5 to provide signals to accommodate development in existing plans.	Transport	(1) Critical	2016-21	£1.3m	£1.3m	£0	£0	DCC. Funded through developer contributions and other sources.
Cullompton	Transport Improvements to alleviate M5 Junction 28 (may or may not include Eastern Relief Road depending on final option chosen)	Transport	(1) Critical	Throughout plan period	£50-55m	£0	£50-55m	£0	DCC / MDDC / HA. Funded by developer contributions/LEP/HCA funding.
Cullompton	Secondary school expansion	Education	(1) Critical	TBC	£8.8m + land	TBC	£8.8m	TBC	DCC. Developer contributions from Cullompton development and CIL from other development which requires additional capacity including developments in the school's designated area
Cullompton	New 420 place primary school within North West Cullompton allocation including early years provision	Education	(1) Critical	2016-21	c. £6.1m + 2.1ha land	£0	£6.1m	TBC	DCC_Cost dependent on final development strategy. Funded by developer contributions from NW Cullompton and CIL from development in Cullompton.

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
Cullompton	New 630 place primary school within East Cullompton including early years provision (or two schools of equivalent capacity).	Education	(1) Critical	In phase with development	c. £9m + 2.5ha land	£0	£9m	£0	DCCCost dependent on final development strategy. Fully funded by developer contributions from East Cullompton.
Cullompton	Expansion of St Andrew's and Willowbank to accommodate background growth.	Education	(2) Important	2016-21	£2.3m	£2.3m	£0	£0	DCC. Funded by DCC budgets and s106.
Cullompton	Bus improvements to service new development to the north west of Cullompton	Transport	(1) Critical	In phase with development	£1.3m	£0	£1.3m	£0	DCC. Funded by developer contributions / bus operator.
Cullompton	Bus improvements to service new community options at East Cullompton.	Transport	(1) Critical	In phase with development	£1.3m	£0	£1.3m	£0	DCC. Funded by developer contributions / bus operator.
Cullompton	New / enhanced pedestrian / cycle facilities to serve development (NW Cullompton & East Cullompton)	Transport	(1) Critical	In phase with development	TBC	£0	ТВС	£0	DCC. Funded by developer through direct provision.
Cullompton	Railway station reopening	Transport	(2) Important	TBC	£6m	£0	£6m	£0	DCC. Funded by developer contributions.
Cullompton	Air quality improvements	Transport	(2) Important	Throughout plan	£2.1m	TBC	ТВС	TBC	MDDC. Funded by developer contributions.

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
Cullompton	Expansion of Fire Service capacity to support growth. Includes cost of response vehicle, small fire engine and garaging construction costs (including some costs for leasing based over 5 year period).	Emergency services	(2) Important	2022-27	c. £0.38m	£0	£0.38m	£0.38m	DSFS. To be funded through developer contributions. Trigger point would be half total housing target in Local Plan for Cullompton.
Cullompton	Children's centre facilities (potentially including East Cullompton) - subject to DCC review of provision.	Community facilities	(3) Desirable	ТВС	TBC	TBC	ТВС	TBC	DCC / alternative provider.
Cullompton	Community hall/provision	Community facilities	(3) Desirable	2016-21	Unknown	Provided by developer	£0	£0	Developer.
Cullompton	Expansion of Library to accommodate needs of new development	Community facilities	(3) Desirable	2016-21	Unknown	£0	Unknown	Unknown	DCC / Developer contributions.
Cullompton	Extra Care provision of 50 units	Health facilities	(3) Desirable	TBC	c.£7m	£0	£7m	£7m	DCC / Private sector provider. Funded through developer contributions / private sector.
Crediton	Bus improvements to service new development	Transport	(1) Critical	In phase with development	£0.65m	TBC	£0.65m	£0	DCC. Funded by developer contributions / bus operator.
Crediton	New / enhanced pedestrian / cycle facilities to serve development	Transport	(1) Critical	In phase with development	TBC	£0	TBC	TBC	DCC. Funded by developer through direct provision.

Settlement / area	Infrastructure Item	Туре	Strategic Priority	Delivery Phasing	Total Estimated Cost	Secured Funds	Funding Gap	CIL Eligible Funding Gap	Delivery Partners and possible sources of funding
Crediton	Crediton air quality. Relates to link road. Will require further testing to define impact and need for further mitigation/works.		(2) Important	Throughout plan	£0.5m	TBC	ТВС	TBC	MDDC. Funded by developer contributions.
Crediton	New 210 place primary school including early years provision	Education	(1) Critical	In phase with development	c. £3.6m 1.1ha land	£0	£3.6m	£2.8m	DCC_Cost dependent on final development strategy. Funded by developer contributions and CIL.
Crediton	Expansion to Haywards and Landscore Primary Schools to accommodate background growth and some new development.	Education	(2) Important	2016-21	£2.3m	£2.3m	£0	£0	DCC. Funded by DCC budgets and s106.
Crediton	Children's centre facilities - subject to DCC review of provision.	Community facilities	(3) Desirable	TBC	TBC	ТВС	TBC	ТВС	DCC.
Crediton	Extra Care provision of 50 units	Health facilities	(3) Desirable	TBC	c.£7m	£0	£7m	£7m	DCC / Private sector provider. Funded through developer contributions / private sector.
Rural	Uffculme rural - secondary school expansion	Education	(2) Important	In phase with development	£120,000	£0	£120,000	£120,000	DCC. Funding from CIL
Rural	Uffculme rural - primary school expansion	Education	(2) Important	In phase with development	£125,000	£0	£125,000	£125,000	DCC. Funding from CIL
Rural	Tiverton rural - primary school expansion	Education	(2) Important	In phase with development	£55,000	£0	£55,000	£55,000	DCC. Funding from CIL

Settlement	Infrastructure Item	Туре	Strategic	Delivery	Total	Secured Funds	Funding	CIL	Delivery Partners and
/ area			Priority	Phasing	Estimated		Gap	Eligible	possible sources of funding
					Cost			Funding	
								Gap	
Rural	Cullompton rural - primary	Education	(2)	In phase with	£160,000	£0	£160,000	£160,000	DCC. Funding from CIL
	school expansion		Important	development					
Rural	Crediton rural - primary school	Education	(2)	In phase with	£800,000	£0	£800,000	£800,000	DCC. Funding from CIL
	expansion		Important	development					
Rural	Community asset transfer and	Community	Local	2016-21	£25k	£0	£25k	£25k	Kennerleigh Parish
	5 year running costs for	facilities							Council/confederation of
	Kennerleigh Village Shop								parish councils. Funding
									from CIL.
Rural	Improvements to library	Libraries	Local	TBC	TBC	TBC	TBC	TBC	DCC and Bampton library
	service in Bampton								community pilot group,
									developer contributions.
Rural	Boniface Trail cycle route	Transport	Local	TBC	£10k	£0	£10k	£10k	Funding from CIL.
	feasibility study								

# Totals\*

Total infrastructure cost: £214.8m

Secured funds: £23.6m Total gap: £188.2m CIL eligible: £34.2m

<sup>\*</sup>Figures calculated exclude unknown costs (including land where this is required). If item cost expressed as a range, lower figure used in total calculations.

# Acronyms

CIL	Community Infrastructure Levy
CCG	Clinical Commissioning Group
DCC	Devon County Council
DCLG	Department for Communities
DfT	Department for Transport
DSFS	Devon and Somerset Fire Service
EA	Environment Agency
EUE	(Tiverton) Eastern Urban Extension
GP	General Practitioner
НА	Highways Agency
НСА	Homes and Communities Agency
LEP	Local Enterprise Partnership
MDDC	Mid Devon District Council
NHS	National Health Service
S106	Section 106 Planning Contribution
SWW	South West Water

	Draft Regulation 123 List
Types of infrastructure to be funded in whole or part by CIL	Specific infrastructure items excluded from the Regulation 123 list to be funded via developer contributions (i.e. s106/s278 agreements)
Education, early years, youth and children's centre facilities:	Excluding any provision required due to the development of Tiverton Eastern Urban Extension
centre racinties,	Excluding any provision required due to the development of East Cullompton  Excluding any provision required due to the development of
Home to School Transport	North West Cullompton  Excluding any provision required due to the development of
(and vice versa)	Tiverton Eastern Urban Extension  Excluding any provision required due to the development of
	East Cullompton  Excluding any provision required due to the development of North West Cullompton
Leisure facilities (sports facilities defined as publicly owned leisure	Excluding open space provision (publicly accessible open space, allotments, other green infrastructure and sports pitches with associated changing facilities)
centres, gyms and swimming pools)	Excluding any provision required due to the development of Tiverton Eastern Urban Extension Excluding any provision required due to the development of
	East Cullompton  Excluding any provision required due to the development of North West Cullompton
Transport improvements;	Excluding specific improvements needed to make the development acceptable in planning terms. These exclusions can include (but are not limited to) highways access to the site and local road junctions, deceleration and turning lanes, measures to facilitate pedestrian and cyclist access, lighting and street furniture needed to mitigate the impact of a particular development. They may also include mitigation works remote from the development site where the need for such works is identified in a Transport Assessment or Junction Capacity Study.  Excluding any provision required due to the development of Tiverton Eastern Urban Extension  Excluding any provision required due to the development of East Cullompton  Excluding any provision required due to the development of North West Cullompton  Excluding any provision required due to the development of North West Cullompton
Health and Emergency Services facilities;	Excluding any provision required due to the development of Tiverton Eastern Urban Extension Excluding any provision required due to the development of
	East Cullompton Excluding any provision required due to the development of North West Cullompton Excluding any provision required due to the development
Library och dese	of the Tourism, Leisure and Retail site at J27(M5)
Library services;	Excluding any provision required due to the development of Tiverton Eastern Urban Extension Excluding any provision required due to the development of

	T
	East Cullompton
	Excluding any provision required due to the development of
	North West Cullompton
Community Care facilities	Excluding any provision required due to the development of
(social care institutions	Tiverton Eastern Urban Extension
providing for older people	Excluding any provision required due to the development of
and people with mental	East Cullompton
health or learning	Excluding any provision required due to the development of
disabilities);	North West Cullompton
Public realm	Excluding any provision required due to the development
improvements and	of Tiverton Eastern Urban Extension
enhancements.	Excluding any provision required due to the development
omanosmones.	of East Cullompton
	Excluding any provision required due to the development
	of North West Cullompton
Community facilities and	·
social infrastructure	
(community centres and	
meeting places but	,
excluding places of	<u> </u>
worship; voluntary sector	
meeting places and	North West Culionipton
centres; and public	
cultural facilities);	
Carbon offsetting and air	Excluding any provision required due to the development of
quality improvements; and	Tiverton Eastern Urban Extension
quality improvements, and	
	Excluding any provision required due to the development of
	East Cullompton
	Excluding any provision required due to the development of
	North West Cullompton  Evaluding any provision required due to the development
	Excluding any provision required due to the development
	of the Tourism, Leisure and Retail site at J27(M5)

# POLICY ON USE OF SECTION 106 FOR INFRASTRUCTURE

Upon implementation of the Mid Devon Community Infrastructure Levy, the Council will also implement the "Regulation 123 List" which sets out the items of infrastructure which will be wholly or partly funded by Community Infrastructure Levy. After that time, it will not be possible to use Planning Obligations under Section 106 to fund infrastructure items on that list. Accordingly, there will be a scaling back of Section 106 use and it is proposed that this policy will provide a guide to the use of Section 106. The following four sections indicate the areas which may still be subject to planning obligations under Section 106.

## 1 Non –Infrastructure Requirements

The funding and provision of items which are not defined as infrastructure, such as affordable housing.

Other non-infrastructure requirements such as development phasing, the implementation of travel plans and construction management.

#### 2 Infrastructure for Urban Extensions

The provision of infrastructure within, directly related to or required as a result of development within the defined areas of the North West Cullompton, East Cullompton and East Tiverton urban extensions allocated in the adopted Local Plan Review. This reflects

the fact that these sites are proposed to be zero-rated for CIL. All of the remainder of this policy should be read with this exception in mind.

#### 3 Site-Specific Transport Improvements

Generally, transport provision is included within the Regulation 123 List as a type of infrastructure to be funded wholly or partly by Community Infrastructure Levy. However, excluded from this general limitation are site—specific improvements needed to make a development acceptable in planning terms. These can include (but are not limited to) highways crossovers to access the site and local road junctions, deceleration and turning lanes, measures to facilitate pedestrian and cyclist access, lighting and street furniture needed to mitigate the impact of a particular development. They may also include mitigation works remote from the development site where the need for such works is identified in a Transport Assessment or Junction Capacity Study.

#### **4** Other Infrastructure Provision

Infrastructure provision which meets the necessity, relatedness and fairness tests set out in the CIL Regulations (often referred to as the "CIL Tests") but which is not included on the Regulation 123 list to be funded by CIL may be sought through the use of Planning Obligations. A full list of infrastructure to be sought through planning obligations is not included, since much would depend on the specific development put forward, but the following forms of infrastructure are specifically referred to within the Local Plan.

- Public Open Space -the provision of public open space (publicly accessible open space, allotments, other green infrastructure and sports pitches with associated changing facilities) in accordance with the adopted policies of the Local Plan Review including where necessary replacement provision as a result of the loss of an existing facility.
- Sustainable Urban Drainage Systems
- Wildlife protection, enhancement and mitigation
- Measures related to pollution and contaminated land.